

# **MANGAUNG LOCAL MUNICIPALITY**

## **BY-LAWS RELATING TO STREET TRADING**

as promulgated by Local Government Notice  
No 4 of 20 January 2006

### **SCHEDULE**

#### **BY-LAWS RELATING TO STREET TRADING**

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## CHAPTER 1 INTERPRETATION

### 1. Definitions

(1) In these by-laws, unless the context indicates otherwise -

**Abusiness area@** means those areas in Bloemfontein, Botshabelo and Thaba Nchu where most of the businesses are situated, including those areas where businesses are situated in residential areas as indicated in Annexure AA@;

**"Council"** means the municipal council of the Mangaung Local Municipality in which the executive and legislative authority of the municipality is vested, and which is the decision making body of the municipality, and its delegates;

**Afoodstuffs@** means any foodstuffs which are prepared elsewhere or at the street trading site and which are sold as meals or snacks and excludes all fresh fruits and vegetables;

**Amunicipality@** means the Mangaung Local Municipality and its legal successors, and when referred to as-

- (a) a legal entity, means Mangaung Local Municipality as described in section 2 of the Local Government: Municipal Systems Act, (Act No. 32 of 2000); and
- (b) a geographic area, means the municipal area of the Mangaung Local Municipality as determined from time to time in terms of the Local Government : Municipal Demarcation Act, 1998 (Act No 27 of 1998);

**"nuisance"** means any conduct or condition which brings about or may bring about a state of affairs or condition which is obnoxious and, or constitutes a health risk or a source of danger to human lives or property or which interferes or may interfere with the ordinary comfort, convenience, peace or quiet of persons;

**"officer"** means -

- (a) a traffic officer appointed under section 3 of the National Road Traffic Act, 1996 (Act No.93 of 1996);
- (b) a member of the South-African Police Services as defined in the South African Police Service Act (Act No. 68 of 1995);
- (c) a peace officer contemplated by section 334 of the Criminal Procedure Act, 1977 (Act No. 51 of 1977), or
- (d) a security officer employed by the municipality;

**Aprescribed fees@** means the fees as determined from time to time by the Council by means of resolution;

**"public place"** includes any public road, sanitary passage, square or open space shown on a general plan of a township or settlement, filed in any deeds' registry or surveyor-general's office, and all land (other than erven shown on the general plan) the control whereof is vested, to the entire exclusion of the owner, in the municipality or to which the owners of erven in the township have a common right, and all property belonging to an organ of state;

**"public road"** means any road, street, sidewalk, thoroughfare or any other place (whether a thoroughfare or not) which is commonly used by the public or a section thereof or to which the public or any section thereof has a right of access and includes -

- (a) the sidewalk of any such road, street or thoroughfare;
- (b) any bridge, ferry or drift traversed by any such road, street or thoroughfare, and
- (c) any other work or object forming part of or connected with or belong to such road, street or thoroughfare;

**Arresidential area@** means those areas in Bloemfontein, Botshabelo and Thaba Nchu used mainly for residential purposes;

**Arural area@** means all areas in the municipality excluding the business and residential areas;

"**sell**" includes to exchange, barter or hire out by a street trader and includes the preparing, processing, storing, offering and, or displaying for sale any goods or services by a street trader and **Aselling@** has a corresponding meaning;

"**sidewalk**" means that portion of a public road intended for the use of pedestrians;

"**street trader@** means any person carrying on business, whether as principal, employee or agent, by selling, supplying or offering any goods or the supplying or offering to supply any service for reward, in or from a public road or public place in the municipality;

**Astreet trading@** means conducting of the business of a street trader;

**Astreet trading identity card@** means a card issued by the Council to a street trader selling in the business area, identifying him and the street trading site from where he may conduct street trading;

**Astreet trading site@** means a site in a public place, determined and approved by the Council, from where street trading may be conducted;

- (2) In these by-laws, unless the context indicates otherwise, words and expressions denoting the singular shall include the plural and vice versa, words and expressions denoting the male sex shall include the female sex and vice versa and reference to a natural person shall include a legal person and vice versa.

## **CHAPTER 2 STREET TRADING IN THE BUSINESS AREA**

### **2. Street Trading**

Street trading is allowed within the business area, subject to the provisions of these by-laws and other applicable legislation.

### **3. Street Trading Site and Identity Card**

- (1) No person may conduct the business of a street trader in the business area without being in possession of a valid street trading identity card issued by the Council.
- (2) A person who wants to do street trading in the business area must apply to the Council on a prescribed form for the allocation of a street trading site to him.
- (3) On allocation of such a site to the applicant, a street trading identity card will be issued to him, after payments of the prescribed fees, if any.
- (4) All street trading sites will be leased to the street traders at a fee as determined by the Council from time to time;
- (5) No street trading identity card will be issued to a street trader selling foodstuffs before he obtained a license therefore from the Environmental Health-sub-directorate of the Municipality.
- (6) Such street trading identity card issued by the Council must on demand be provided to an officer or an employee of the municipality.
- (7) The Council may reduce, extend and or disestablish any street trading site. At least 30 days written notice will be given to a street trader to vacate a site that will be disestablished.

#### **4. Cancellation of Street Trading Identity Card**

- (1) The Council may withdraw and cancel a street trading identity card if:
- (a) a street trader fails to pay any prescribed fees as determined in these by-laws to the Municipality within a period of 60 days, and
  - (b) a street trader is found guilty of a contravention of any of these by-laws.

#### **5. Street Trading Structures**

- (1) The Council may erect structures on street trading sites in the business area, which structures shall be leased on a monthly basis to the street trader to whom the site have been allocated in terms of section 3.
- (2) A street trader shall on demand, produce a proof of payment of the lease for the structure to an officer or an employee of the municipality

#### **6. Exemption**

The municipality may exempt any person, organisation, group or committee from obtaining a street trading identity card for a specific event or function and for a specific period. Such exemption must be in writing, and must on demand be provided to an officer or employee of the municipality.

#### **7. Prohibited Goods**

- (1) The following goods may not be sold by street traders in the business area:
- (a) live-stock, pets, reptiles, birds, rabbits, wild animals and, or poultry except with the prior written approval of the Council;
  - (b) raw meat or raw fish;
  - (c) milk;
  - (d) any form of alcohol or alcoholic drinks;
  - (e) vehicles, trailers or caravans;
  - (f) any noxious or smelly substance or article that may cause a nuisance;
  - (g) pesticides, insecticides, poisonous and, or hazardous substances;
  - (h) any counterfeit goods or articles and any goods prohibited by legislation;

#### **8. Prohibited Areas**

- (1) Street trading in the business area may only be conducted from a street trading site allocated by the Council in terms of section 3, and it is prohibited to sell from any site :
- (a) in any garden or park which is zoned as a public or private open space and to which the public has a right of access;
  - (b) on a sidewalk adjacent to :
    - (i) a building belonging to or occupied solely by the Council or an organ of state;
    - (ii) a church or other place of worship;
    - (iii) a building declared to be a national heritage resource in terms of the National Heritage Resources

- (iv) Act, 1999 (Act No 25 of 1999);  
an automated teller machine or at any entrance to any bank or other financial institutions;
- (c) at a place where:
  - (i) it causes or may cause an obstruction in front of a fire hydrant or an entrance to or exit from a building;
  - (ii) it causes an obstruction to vehicle traffic;
  - (iii) it substantially obstructs or may obstruct pedestrians or persons in wheelchairs or other disabled persons in their use of and access to a sidewalk;
- (d) on a sidewalk adjacent to a building in which business is being carried on by any person who sells goods of the same nature as or of a similar nature to goods being sold by the street trader concerned, without the consent of that person;
- (e) on that half of a public road adjacent to a building used for residential purposes, if the owner or person in control or any occupier of the building objects thereto;
- (f) within 5 (five) metres of any signalised intersection of two or more streets, measured from the nearest end of the curve in the kerb line, with no part of any structure nearer than 2 (two) metres from the edge of the road and not within 20 (twenty) metres from any priority controlled (unsignalised) intersection of two or more streets, measured from the nearest end of the curve in the kerb line and with no part of any structure nearer than 2 (two) metres from the edge of the road;
- (g) at any place where the selling of goods limits or may limit access to parking- or loading-bays or any other facilities for vehicular traffic;
- (h) within the reserve of any road;

### **CHAPTER 3 STREET TRADING IN THE RESIDENTIAL AREA**

#### **9. Street Trading**

Street trading is allowed within the residential area, subject to the provisions of these by-laws and other applicable legislation.

#### **10. Prohibited Goods**

- (1) The following goods may not be sold by street traders in the residential area:
  - (a) live-stock, pets, reptiles, birds, rabbits, wild animals and, or poultry, except with the prior written approval of the Council ;
  - (b) raw meat or raw fish;
  - (c) milk;
  - (d) any form of alcohol or alcoholic drinks;
  - (e) vehicles, trailers or caravans;
  - (f) any noxious or smelly substance or article that may cause a nuisance;
  - (g) pesticides, insecticides, poisonous and, or hazardous substances;
  - (h) any counterfeit goods or articles and any goods prohibited by legislation;

## 11. Prohibited Areas

- (1) Street trading in the residential area may not be conducted:
- (a) in any garden or park which is zoned as a public or private open space and to which the public has a right of access;
  - (b) on a sidewalk adjacent to :
    - (i) a building belonging to or occupied solely by the Council or an organ of state;
    - (ii) a church or other place of worship;
    - (iii) a building declared to be a national heritage resource in terms of the National Heritage Resources Act, 1999 (Act No 25 of 1999);
  - (c) at a place where :
    - (i) it causes or may cause an obstruction in front of a fire hydrant or an entrance to or exit from a building;
    - (ii) it causes an obstruction to vehicle traffic;
    - (iii) it substantially obstructs or may obstruct pedestrians or persons in wheelchairs or other disabled persons in their use of and access to a sidewalk;
  - (d) on that half of a public road adjacent to a building used for residential purposes, if the owner or person in control or any occupier of the building objects thereto;
  - (e) within 5 (five) metres of any signalised intersection of two or more streets, measured from the nearest end of the curve in the kerb line, with no part of any structure nearer than 2 (two) metres from the edge of the road and not within 20 (twenty) metres from any priority controlled (unsignalised) intersection of two or more streets, measured from the nearest end of the curve in the kerb line and with no part of any structure nearer than 2 (two) metres from the edge of the road;
  - (f) at any place where the selling of goods limits or may limit access to parking- or loading-bays or any other facilities for vehicular traffic;
  - (g) within the reserve of any road.

## CHAPTER 4 STREET TRADING IN THE RURAL AREA

### 12. Street Trading

Street trading is allowed within the rural area, subject to the provisions of these by-laws and other applicable legislation.

### 13. Prohibited Goods

- (1) The following goods may not be sold by street traders in the rural area,
- (a) raw meat or raw fish;
  - (b) milk;
  - (c) any form of alcohol or alcoholic drinks;
  - (d) vehicles, trailers or caravans
  - (e) any noxious or smelly substance or article that may cause a nuisance;

- (f) pesticides, insecticides, poisonous and, or hazardous substances;
- (g) any counterfeit goods or articles and any goods prohibited by legislation;

#### 14. Prohibited Areas

Street trading in the rural area may not be conducted from any place where it causes any traffic hazard or an obstruction to a vehicular entrance.

### CHAPTER 5 MISCELLANEOUS

#### 15. Control Measures

(1) A street trader shall not:

- (a) sleep overnight at his place of selling;
- (b) erect any structure at his place of selling, except a device or structure for which written approval has been obtained from the Council on the prescribed form;
- (c) carry on his business in such a manner as to -
  - (i) create a nuisance;
  - (ii) damage or deface the surface of any public road or public place or any other property of the Council;
  - (iii) create a traffic hazard;
- (d) litter, accumulate, dump, store or deposit or cause or permit to be accumulated, dumped, stored or deposited any refuse, scrap or waste material on any land or premises or on any public road or public place or waterway, other than in a refuse receptacle approved by the Council.
- (e) burn any goods, materials or refuse or start a fire for any reason other than preparing foodstuffs for which the street trader has the necessary approval;
- (f) permit or cause any goods, receptacles or refuse to be placed outside the demarcated confines of the approved street trading-stand;
- (g) sell his goods or services in or at a building or property without the consent of the owner, lawful occupier or person in control of such building or property;
- (h) take up position or place his goods or property on a public place in contravention of a notice or sign erected or displayed by the Council for purposes of these by-laws;
- (i) commence selling before 07h00 or sell after 20h00.

(2) A street trader shall :

- (a) remove every day from any public road or public place at the conclusion of selling, all waste, packaging material, stock and equipment of whatever nature which are utilised in connection with such business, unless prior written approval exempting him from this provision, has been given by the Council;
- (b) conduct street trading in such a manner as not to be a danger or threat to public health or public safety;
- (c) at the instruction of an officer or an employee of the Council, move or remove any goods, receptacle, vehicle or structure used for his business, or any litter and refuse on or adjacent to his stand .

**16. Removal and impoundment**

- (1) An officer may remove and impound any goods, receptacle, vehicle or structure which he reasonably suspects are being used or are intended to be used or have been used in or in connection with street trading -
- (a) which are prohibited goods in terms of sections 7,10 or 13;
  - (b) which he finds at a place where street trading is prohibited;
  - (c) which a street trader has failed or refused to remove from the place after having been instructed to do so by an officer or an employee of the Council, or which have been left there or abandoned.
- (2) An officer acting in terms of subsection (1),
- (a) shall issue to a street trader a written proof of impoundment for any goods, receptacle, vehicle or structure so removed and impounded: Provided that the officer may attach the written proof to an approved structure if no person is available to receive the written proof and where no structure is available the written proof of impoundment shall be kept in the Municipality's records;
  - (b) shall forthwith deliver any such goods, receptacle, vehicle or structure to the Council;
  - (c) may, and shall on instruction of an Environmental Health Officer destroy all perishable and prohibited goods after 24 hours after impounding the said goods.
- (3) Goods, excluding prohibited goods, receptacles, vehicles or structures can be returned to a street trader after payment of the determined fines and prescribed fees levied for impounding and storing, except if a magistrate makes another ruling in this regard.
- (4) The Council may discard with, sell or give away any goods, receptacles, vehicles or structures that have not been collected from the Council in terms of subsection (3), within 14 days after the date of impoundment.
- (5) An officer, the Council or an employee of the Council shall not be liable for any loss or theft of or damage to any goods, receptacle, vehicle or structure removed and impounded and, or destroyed in terms of these by-laws.

**17. Display of approval**

A street trader shall carry on his person a valid street trading identity card or any other written approval issued to him by the Council in terms of these by-laws and shall on demand show such identity card or written approval to an officer or an employee of the Council.

**18. Delegation**

Subject to the provisions of any other legislation, the Council may delegate or assign in writing any power, duty or function imposed by or under these by-laws, to any person in its employ subject further to such conditions as it may deem necessary.

**19. Offences and penalties**

- (1) A person who -
- (a) contravenes any provision of these by-laws or fails to comply therewith or with any condition imposed in terms thereof;
  - (b) threatens, resists, interferes with or obstructs any officer or any employee of the Council in the performance of his duties or functions in terms of or under these by-laws, or
  - (c) deliberately furnishes false or misleading information to an officer or an employee of the Council;



- (d) fails to comply with an instruction from an officer to move or remove his or her goods, receptacles structures, litter or refuse;
- (e) fails to comply with any condition granted or imposed in terms of these by-laws;
- (f) ignores, disregards or disobey any notice, sign or marking displayed or erected for purposes of these by-laws,

shall be guilty of an offence and shall upon conviction by a court be liable to a fine not exceeding R 10 000-00, or imprisonment for a period not exceeding one year or both a fine as well as period of imprisonment, or such other fine or period of imprisonment which the Minister of Justice may from time to time determine in terms of the provisions of section 92 of the Magistrate=s Courts Act, 1944 (Act No 32 of 1944)

- (2) Any person who, after conviction in terms of these by-laws, persists in the conduct or neglect which caused the offence, shall be guilty of a continuing offence and liable to a fine of at least R100.00 per day for each ensuing day that the contravention persists.
- (3) Any expense incurred by the Council as a result of a contravention of these by-laws or in the doing of anything which a person was directed to do under these by-laws and which he failed to do, may be recovered by the Council from the person who committed the contravention or who failed to do such thing.

**20. Repeal**

The Regulations relating to the Supervision and Control of the carrying on of the business of Street vendors, Pedlars or Hawkers as promulgated by Local Government Notice No. 75 of 19 May 1995 are hereby repealed.

**21. Short title and commencement**

These by-laws are called the by-laws relating to Street Trading and shall come into operation on the date of publication in the *Provincial Gazette*.